



Conor M. Baldwin
Chief Financial Officer

Allison Chamber
Deputy CFO

MEMORANDUM

TO: Eileen M. Donoghue, City Manager *EMD*
FROM: Conor Baldwin, Chief Financial Officer *CB*
CC: Raymond “Kelly” Richardson, Superintendent of Police
DATE: July 21, 2020

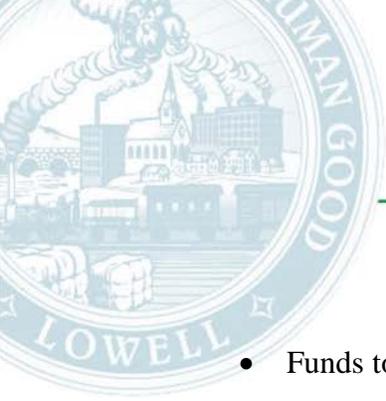
SUBJECT: MOTION RESPONSE: 7/14/2020 by C. Rourke - Req. City Mgr. Provide the Council with a Comprehensive Report Regarding Lowell Police Department’s Collaboration with Community Partners Including Lowell Public Schools, Non-Profit Organizations and Other City Departments through Funding and Active Participation.

The Lowell Police Department organizational structure includes a professional *Research and Development Division*, whose core mission is to coordinate, develop, and disseminate public safety grants and research for the Lowell Police Department. The division annually chronicles ongoing progress with grants and solicits funding for tools to further the LPD as a learning organization. The grant funds establish partnerships between the City of Lowell and these outside organizations, through the LPD, in order to strengthen the public safety of the community.

At times, the LPD grants division will also lend technical support to other city departments, such as the school department or health department, to aid in their solicitation of available grants. In 2019, for example, the LPD research staff wrote a grant for \$625,000 COPS grant to enhance security at various schools in the City of Lowell. These grant funds were then administered by the school department to hire a district-wide safety coordinator and procure video cameras and security software for the districts many school buildings.

Since 2007, the Lowell Police Department (LPD) has received over \$37.3 million dollars in state, federal, and private grants. In FY2019 alone, the Lowell Police Department received \$3,638,348 in Federal, State and Private grant funds, which included (but was not limited to):

- Municipal Staffing Grant for overtime funds to boost community policing efforts;
- Shannon Community Safety Initiative which focuses on gang prevention, intervention and suppression strategies (the majority of funding is subcontracted to social service agencies in Lowell);



Conor M. Baldwin
Chief Financial Officer

Allison Chamber
Deputy CFO

- Funds to purchase NARCAN for front line cruisers, cell block, and the LPD main desk;
- Funds from the Department of Justice, Bureau of Justice Assistance (“BJA”) for the Comprehensive Opioid Abuse Program;
- Funds from BJA for the Justice and Mental Health Implementation grant, which will enable the LPD to hire clinicians to correspond with officers to calls for service involving individuals in mental health distress.

Enclosed with this memorandum is a report from the LPD which further details the grant programs, activities, and sub recipients of grants secured though—and awarded to the Lowell Police Department. These sub recipients include community partners such as the Boys & Girls Club, Community Teamwork, Inc., UTEC, any many others. In addition to the annual grant activities of the LPD, the city’s budget also funds School Resource Officers and Crossing Guards who work directly in the schools, and also funds the “Sign Shop” personnel who paint fire lines & crosswalks in and around school facilities, for a combined total of \$1,806,922 annually¹.

Please let me know if there are any questions.

¹ Combined total as reported on the 2019 Audited Schedule 19 report.

LOWELL POLICE DEPARTMENT

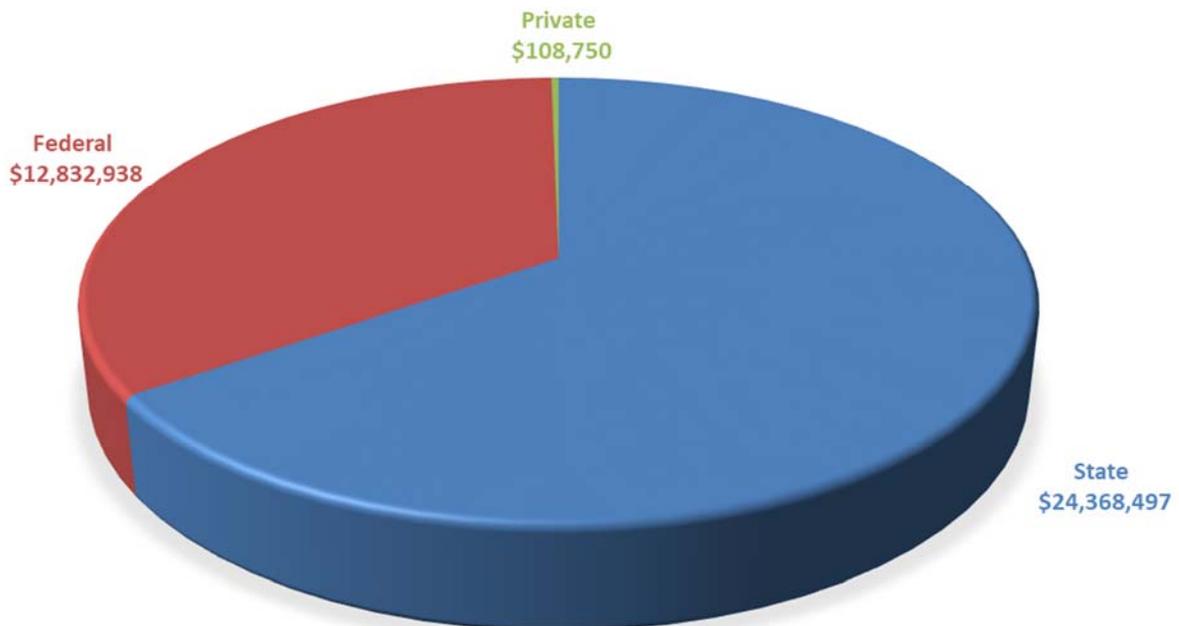


Grants Received Since 2007

The LPD has received a total of \$37,310,184 in federal, state and private funding since 2007. These funds have assisted the LPD in implementing our mission. The mission of the Lowell Police Department is to continue building and maintaining strong partnerships with the diverse communities of the city of Lowell. We strive to work with our community to reduce the incidence and fear of crime, and to ensure public safety. We will do this while working to improve the quality of life for the citizens of Lowell.

Funding has been used for a myriad of projects including but not limited to youth violence prevention and intervention, justice and mental health collaborations and substance use disorder prevention and intervention to name a few. The following pages illustrated some of the major programs and funding allocations.

LPD Grants Received 2007 - July 2020

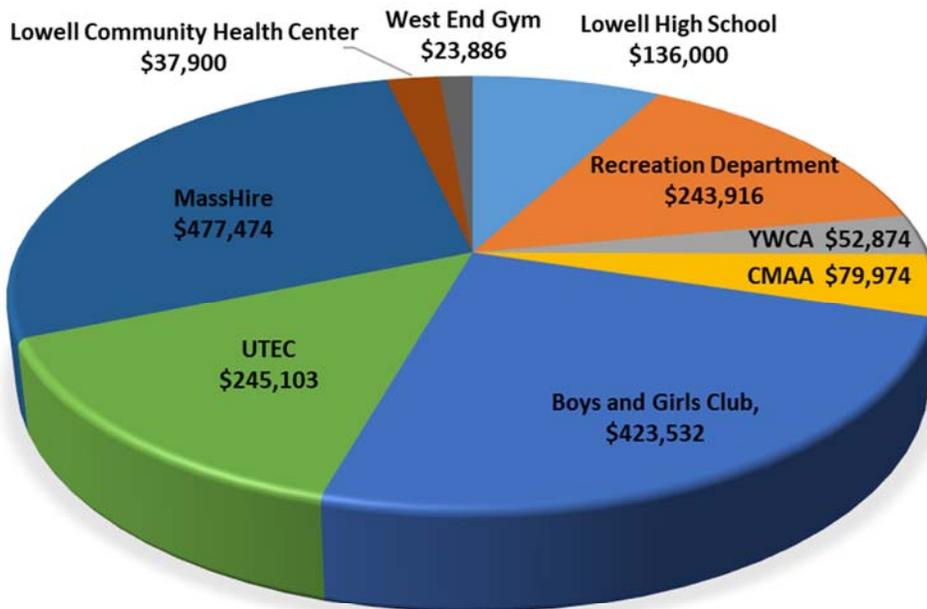


LOWELL POLICE DEPARTMENT



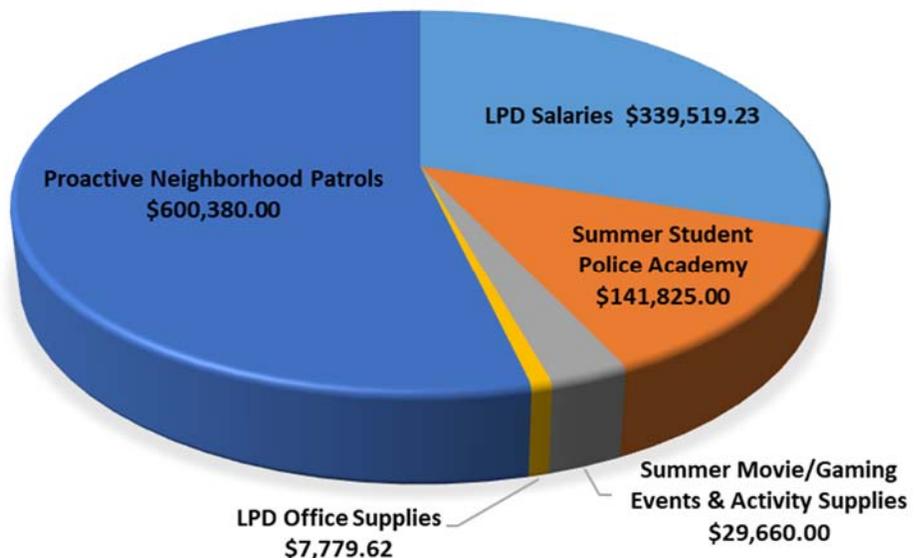
Shannon Community Safety Initiative

The Executive Office of Public Safety and Security has awarded the Lowell Police Department the Shannon Community Safety Initiative since 2007. Over the last 14 years, the LPD received \$7,994,511.29 in grant funding to implement a comprehensive anti-gang and youth violence strategy. In addition to using funds for proactive neighborhood patrols in hot spots, funding was subcontracted to a wide range of City entities and community partners, including Lowell Public Schools, the Parks and Recreation Department, MassHire of Lowell (formerly Career Center), UTEC, the Boys and Girls Club of Greater Lowell, Lowell Community Health Center, Cambodian Mutual Assistance Association, West End Gym, and the YWCA. These community organizations provide a myriad of prevention and intervention activities. Funding is also utilized for portions of two Crime Analysts and the Program Manager, the Summer Student Police Academy and Summer Movie and Gaming Events. Below is a breakdown of funding dispersed from 2016 - 2020.



**Partner Agencies
2016 - 2020**

**Lowell Police Department
2016 - 2020**



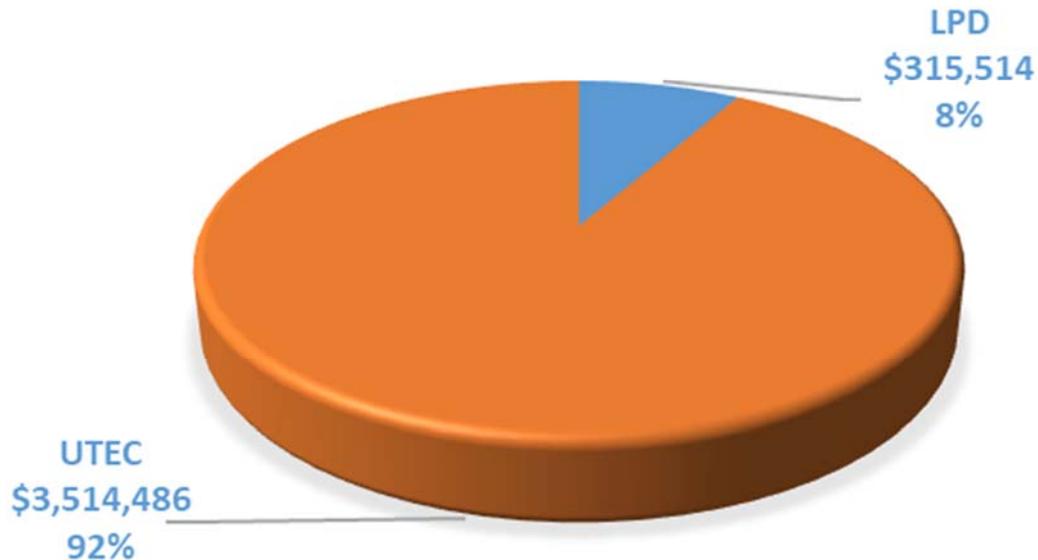
LOWELL POLICE DEPARTMENT



Safe & Successful Youth Initiative

The Executive Office of Health and Human Services has awarded the LPD \$6,765,442.88 since 2011 for the Safe and Successful Youth Initiative. This comprehensive program strives to intervene in the lives of proven-risk young men who have committed violent crimes and/or are involved in gangs. The funding is partially used for the grant program manager to manage it; however, the majority of the funding is passed through to UTEC. The goal of this program is to provide these individuals with wraparound services designed to prevent recidivism and thereby increasing overall community safety.

Safe and Successful Youth Initiative 2015 - 2020



LOWELL POLICE DEPARTMENT

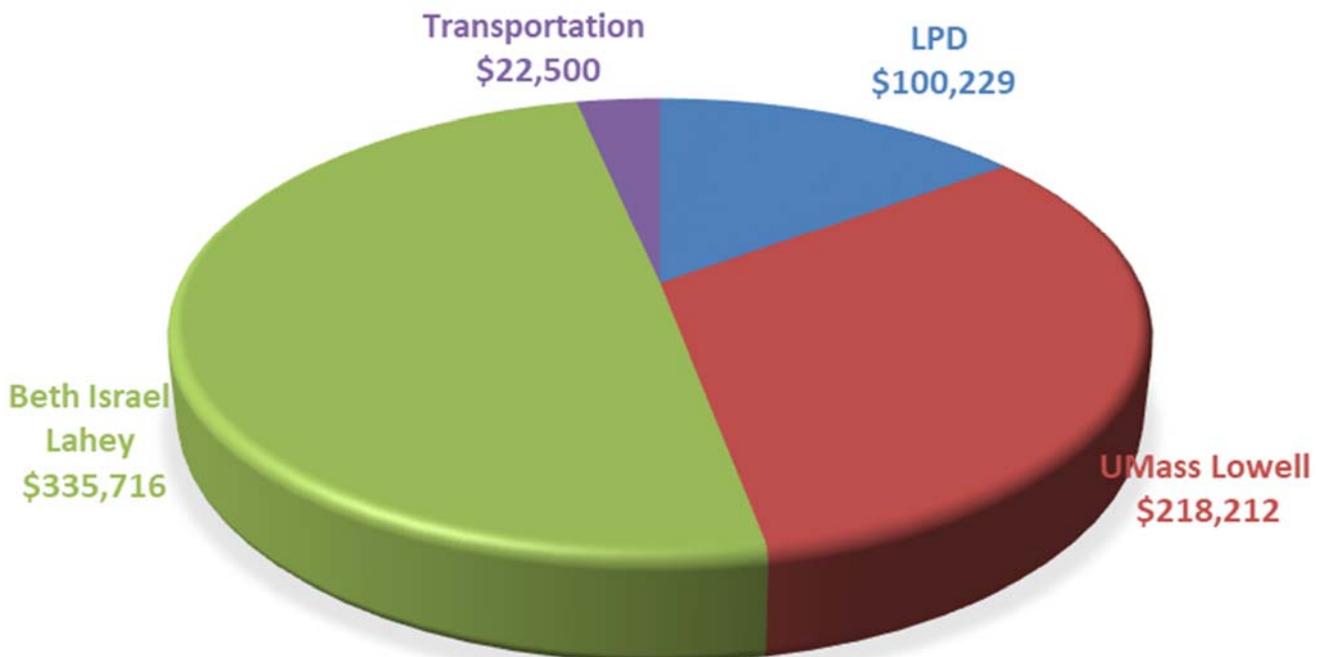


Justice and Mental Health

In October 2017, the LPD was awarded a Justice and Mental Health Collaboration Planning Grant from the Department of Justice, Bureau of Justice Assistance. This funding was used to develop a justice and mental health collaboration program for the department. A key component of this grant was the LPD research partner from UMass Lowell's Center for Community Research and Engagement. The LPD, along with UMass Lowell analyzed data and worked with community partners to develop a hybrid model of the collaboration. The LPD's decision was based off evidence-based programs that have been proven effective. Superintendent Richardson along with other command staff members decided that a hybrid of the co-responder model paired with additional training would be the best fit of the department.

The LPD was awarded the Justice and Mental Health Implementation grant in October 2019 in the amount of \$676,656. This funding is to implement the LPD Co-Responder Program. The program includes having mental health clinicians embedded in the police department to respond with LPD officers to mental health related calls. The LPD is partnering with Beth Israel Lahey Behavioral Health Services to hire clinicians. Additionally, the LPD has been working towards training at least 20% of sworn officers in Critical Incident Teams (CIT). CIT training is a full week, 40-hour course and the LPD currently has approximately 30 officers trained. The LPD is also working towards training 100% of sworn personnel in Mental Health First Aid training. For the past two years, cadets attending the Police Academy receive Mental Health First Aid training, which is a one-day, 8-hour course. The LPD is also partnering with UMass Lowell's Center for Community Research and Engagement department as the research partner.

This grant supports funding for clinicians, UMass Lowell researchers for evaluation and portions of LPD civilian staff and transportation costs for clients over a 3 year period.



LOWELL POLICE DEPARTMENT



Substance Use Disorder

Since October 2014, the LPD has received \$2,167,440 in funding from the Department of Justice, Bureau of Justice Assistance in addition to just over \$200,000 from the Massachusetts Department of Public Health to combat the opioid epidemic. The DPH funding was for both the Lowell Police and Fire Departments to purchase naloxone (Narcan) and related supplies. This includes three federal grants as detailed below.

Harold Rogers Prescription Drug Monitoring Program (\$576,000): With funding, the Health Department hired a Substance Abuse Coordinator; the LPD is funding portions of a crime analyst and research analyst as well as overtime for opiate related investigations. We also have funding for supplies and we subcontract to UML as the research partner.

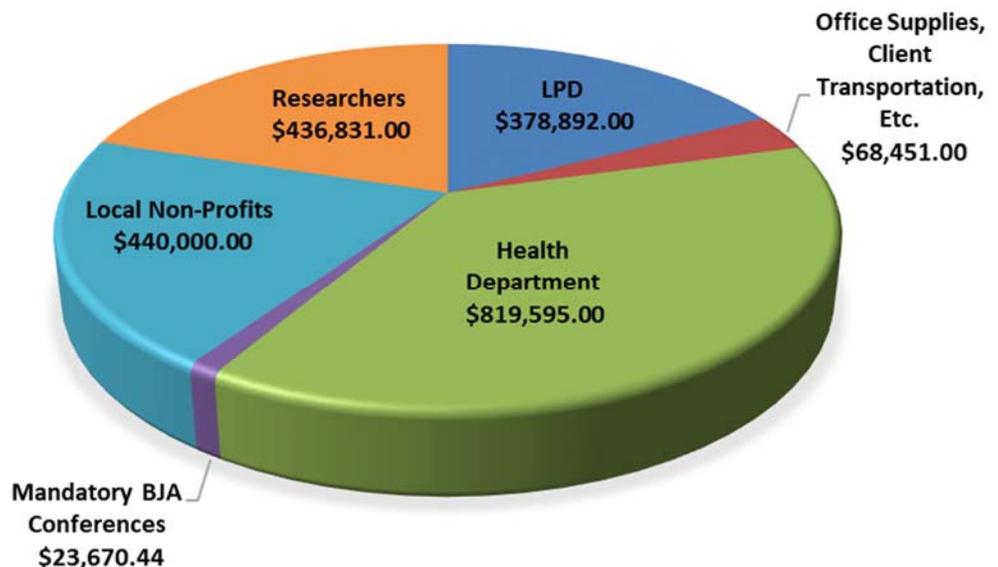
Smart Policing Initiative (\$700,000): This funding supports two initiatives in the City to help combat the opiate crisis in the city; these include the Community Opioid Outreach Program (CO-OP) and Project CARE (Child Assessment Response Evaluation). The grant funds two part time clinicians in the Lowell Health Department, supports portions of a crime analyst, research analyst and overtime for home visits.

Comprehensive Opioid Abuse Site-based Program grant award in the amount of \$900,000: This funding is to enhance and expand the CO-OP team by adding comprehensive components to the existing program. A Youth Services Coordinator will be added to focus on the needs of children affected by the opioid epidemic. The CO-OP team will also expand their service to the homeless community by serving as a liaison between agencies to improve communication and connect their various resources. Furthermore, the CO-OP team will be expanding their role in responding to the opioid epidemic by conducting pro-active outreach to any individuals with substance use disorder before an overdose. This funding will also help support portions of salaries of LPD civilians and the Lowell Health Department Substance Abuse Coordinator. Additionally, the Health Department will be able to add a Youth Services Coordinator to the CO-OP Team. The LPD will continue to partner with Lowell House, Inc. to fund an outreach specialist and a clinical recovery specialist as well as UMass Lowell to evaluate the project. The grant will also fund transportation costs of clients, supplies for homeless clients as well as a small amount to cover the cost of getting identification cards for clients.

Each grant listed above are funded over three years.

The chart includes the funding for the 3 federal grants.

Non-profits include Lowell House and Mental Health Association of Lowell



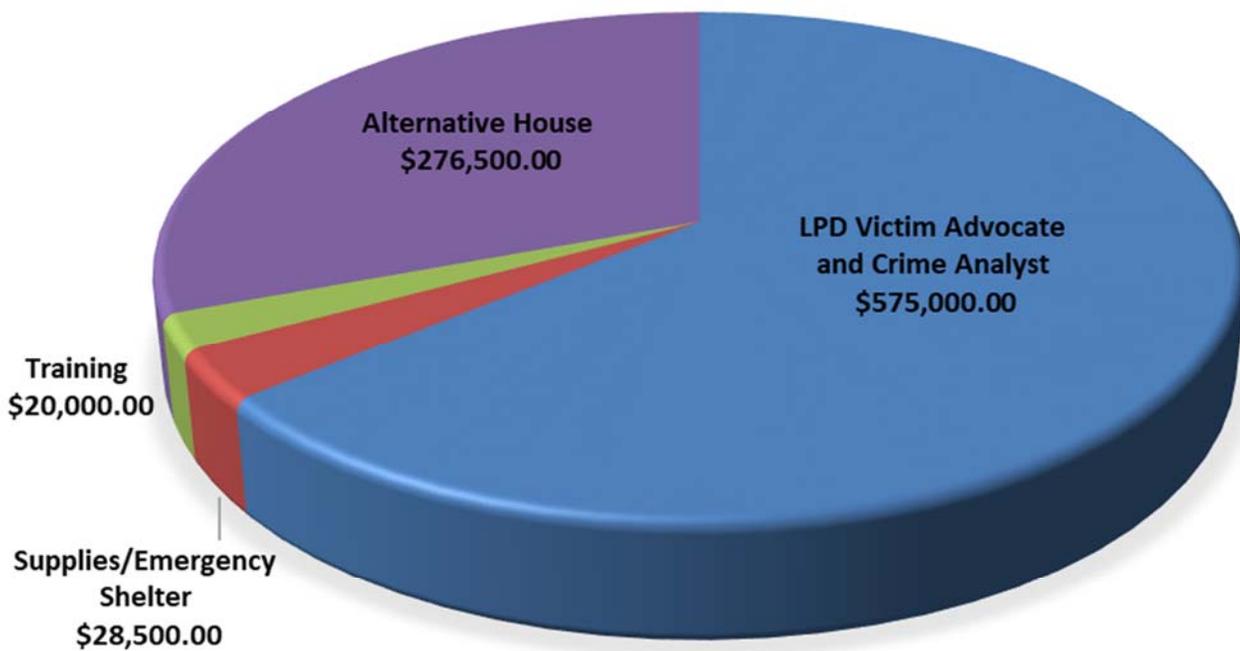
LOWELL POLICE DEPARTMENT



Domestic Violence

Since 2009, the LPD has received \$1,985,000 in funding from the Department of Justice, Office of Violence Against Women to assist victims of domestic violence. This funding pays for the LPD Victim Advocate and Crime Analyst and in addition, the LPD partners with Alternative House in the most recent grants.

The current funding illustrated below began in 2016 and ends in 2021.



LOWELL POLICE DEPARTMENT



Superior and Patrol Officer's Unions

The Lowell Police Superior and Patrol Officer's Unions have made significant contributions to the Lowell Public Schools, Boys and Girls Club of Greater Lowell and various local youth sports teams since their inception. Below is just a snapshot of the last several years of activity.

1. Donated thousands of dollars to the Lowell Boys & Girls Club for various activities in addition to sponsoring their golf tournament for many years.
2. Established a scholarship fund at Lowell High School. The last review of the fund showed over \$25,000 in funds for Lowell High Students pursuing a criminal justice related degree.
3. Supplied hundreds of prepackaged meals to Lowell Public School students/families in need. The families were identified by the school department. The unions purchased 200 meals from Hannaford and Hannaford donated an additional 100 meals.
4. Purchased approximately 150 summer reading books for the 5th grade students at the Bartlett School.
5. For three years the unions sponsored the Lowell Public Schools summer reading challenge. At a cost of over \$15,000, the unions provided three prizes each year. First prize was a field day which included pony rides, inflatables, reptile show, catered lunch, ice cream truck, and train rides. Second prize was a pizza party lunch for the entire school and third prize was a movie and popcorn for the entire school. This competition was for grades K-8.
6. Purchased various school supplies for many elementary and high school students, pens, pencils, folders, water bottles for sports teams.
7. Purchased thanksgiving meal baskets and supermarket gift certificates for families in need.
8. Assisted in funding the Lowell Student Police Academy.
9. Always donate and sponsor local youth sports teams and clubs.
10. Provided all the prizes for the Moody School summer reading raffle including bicycles and helmets. Purchased the flower boxes and flowers for the new Moody School Playground.
11. Purchased T-shirts for the LHS boys volleyball team (5 years in a row \$250 each year).
12. Funded the adaptive cycling event for special needs students at Lowell High School (4 years \$500 per year).
13. Purchased scores of sneakers for LHS students so they could participate in various track teams.
14. Purchased scores of bicycles for LHS students so they would have transportation to summer jobs and after school activities.
15. Paid for various bus trips for LHS students so they could attend field trips and other school activities.
16. Purchased prom tickets and Harvest Ball tickets and donated them to LHS so students who otherwise would not have been able to afford it could attend.
17. Paid for numerous tuxedo rentals for male students attending the Lowell High Prom.
18. Sponsored the annual toy drive at Christmas.
19. Assisted LHS Generation Citizen with their annual gun-buyback by donating funds to purchase incentive gift cards.
20. Funded the annual Creature Teacher Day at Murkland School.
21. Purchased Chrome Books for the Washington School Students.
22. Sponsored the Wang School Running Team.
23. Sponsored the LHS Football Team by annually purchasing ads in the programs.
24. Donated annually to the LHS Theater productions.
25. Paid for driving classes for some students who otherwise could not afford to take the classes.
26. Purchased boxes of socks, hats and gloves that were given to LHS students who did not have access to these items.